



EF 14 – Recovery

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Tasked Agencies	
Primary County Agency(s)	County OES, Health and Human Services
Supporting County Agency(s)	Sheriff's Office, County Board of Supervisors Public Works
Primary City Agency(s)	Fire Department
Supporting City Agency(s)	Police Department, City Council, Public Works
Community Partners	American Red Cross, Local Nonprofits
Primary State Agency(s)	State and Consumer Services Agency Business Transportation Housing Agency
Primary Federal Agency(s)	U.S. Department of Homeland Security/Federal Emergency Management Agency

1 Introduction

1.1 Purpose

This Emergency Function (EF) Annex provides information regarding the coordination of long-term community recovery and mitigation efforts to return the County and City to its normal, pre-emergency state.

The primary operational priority for EF 14 is to:

- Coordinate an efficient and timely recovery that addresses community planning and capacity building and impacts to the economy, health and social services, housing, infrastructure systems, and natural and cultural resources; complies with federal and state documentation and reporting requirements; and promotes individual and community resilience.

Preparedness, response, recovery, and mitigation activities that may be conducted to complete this priority are listed in Appendix B.

1.2 Scope

The following activities are within the scope of EF 14:

- Long-term recovery will consist primarily of some combination of damage assessment, identification of sources of recovery funding, performance of long-term recovery, and identification of opportunities for future risk reduction (mitigation).
- Recovery for private property is not explicitly addressed by this EF; however, estimates of damage to private property are used in the disaster declaration process, and assistance to private property owners is included in certain State of California (State) and federal disaster assistance programs.
- This annex is not intended to address short-term recovery, which is the return of vital life-support systems to minimum operating standards. For the most part, short-term recovery is accomplished under the other emergency functions and the immediate emergency

response, e.g., the provision of emergency medical care (EF 8); restoring interrupted utility and other essential services (EFs 3 and 12); reestablishing transportation routes (EF 1); and providing food and shelter for those displaced (EF 6).

1.3 Policies and Authorities

1.3.1 Policies

The following policies are currently in place:

- None at this time.

1.3.2 Agreements

The following agreements are currently in place:

- None at this time.

2 Situation and Assumptions

2.1 Situation

The area is vulnerable to a host of disasters that could cause public and private property loss and damage, death and injury, damage to the environment, and prolonged disruption of commercial activity. In the event that such damage occurs, planned damage assessment and recovery procedures are essential for returning the community to normal after a major emergency or disaster. Disaster recovery typically lasts much longer and costs significantly more than preparedness and response activities.

The Robert T. Stafford Disaster Relief and Emergency Assistance Act authorizes federal disaster assistance to individuals and to governmental entities in the aftermath of a major emergency or disaster and outlines the types of assistance that may be made available. The majority of federal disaster assistance programs are administered by State agencies.

2.2 Assumptions

EF 14 is based on the following planning assumptions:

- All appropriate disaster declarations will be made in a timely manner.
- Given limited resources for recovery operations, State and federal governments will play a major role in assisting with such operations, substantially supplementing local efforts.
- Depending on the type and scope of the incident, federal resources and/or funds may be available for public and/or private (individual and businesses) assistance.
- Long-term shelters may be needed to house residents and other populations following a disaster.
- A long-term recovery plan will be developed based on the impacts of the specific disaster or emergency, the duties and responsibilities outlined in the other functional and hazard-specific annexes and appendices to this plan, and the planning considerations addressed in this annex.
- Long-term recovery planning and activities could include mitigation efforts to reduce the potential hazard of similar disasters in the future.

- Many types of public, private, and volunteer assistance will be offered following an extreme emergency that will involve unique management challenges and test sheltering and feeding capacities.
- Depending on the incident, it may be more appropriate for some recovery functions to be tasked to a specific department rather than an Emergency Operations Center (EOC) section. Specially qualified persons/agencies from the public and private sectors may be appointed to perform functions unique to large-scale recovery operations.
- Under certain conditions, such as a lengthy recovery from a flood or earthquake, local governments will seek inclusion in a Presidential Declaration so as to qualify for assistance in the form of federal emergency funds and equipment.

3 Roles and Responsibilities

See Appendix B for a checklist of responsibilities by phase of emergency management.

4 Concept of Operations

4.1 General

Requests for assistance with recovery resources will be generated one of two ways: they will be forwarded to the EOC, or they will be issued in accordance with established mutual aid agreements. The EOC will provide guidance for the coordination of recovery resources.

Recovery support requirements that cannot be met at the local level should be forwarded to the State for assistance. If needed, federal assistance may be requested by the Governor.

4.2 Coordination with Other EFs

The following EFs support EF 14–related activities:

- **EF 1 – Transportation.** Support restoration of transportation infrastructure.
- **EF 3 – Engineering and Construction.** Support in damage assessment and debris clearance.
- **EF 12 – Utilities.** Restoration of utility infrastructure and develop priorities for repair and restoration.

5 Annex Development and Maintenance

CAL FIRE will be responsible for coordinating regular review and maintenance of this annex. Each primary and supporting agency will be responsible for developing plans and procedures that address assigned tasks.

6 Appendices

- Appendix A – EF 14 Resources
- Appendix B – Roles and Responsibilities

Appendix A EF Resources

The following resources provide additional information regarding EF 14–related issues at the local, state, and federal level:

City

- None at this time

County

- None at this time

State

- California Emergency Plan: EF 14 – Recovery

Federal

- National Response Framework

Appendix B Roles and Responsibilities

This appendix describes general roles and responsibilities in support of EF 14. Specific activities will vary depending on the type of event, length of the warning period, resources available, and duration of the incident.

Preparedness

Preparedness activities take place **before** an emergency occurs and include plans or preparations made to save lives and help response and recovery operations. Preparedness roles and responsibilities for EF 14 include the following:

- ☐ Develop and maintain a liaison with County, City, State, and federal agencies and organizations that can provide assistance in recovery and restoration activities.
- ☐ Develop and maintain procedures for recovering from emergencies and disasters, including documentation of disaster-related costs.
- ☐ Assess disaster risk to government facilities from likely hazards and take measures to reduce the vulnerability of facilities.
- ☐ Identify damage assessment team members. Ensure that all personnel are aware of their emergency responsibilities.
- ☐ Develop and maintain plans, procedures, and checklists to support recovery activities.
- ☐ Ensure that personnel notification and call-up lists are current.
- ☐ Include disaster recovery activity in exercises and training.

Response

Response activities take place **during** an emergency and include actions taken to save lives and prevent further property damage in an emergency situation. Response roles and responsibilities for EF 14 include the following:

- ☐ Identify all damages and losses and prepare an action plan for recovery activities.
- ☐ Activate the County EOC or other facility to coordinate recovery activities.
- ☐ Assemble and forward all necessary reports and requests for assistance to appropriate federal and State agencies.
- ☐ Coordinate recovery and restoration activities among tribal, County, City, State, and federal program representatives.
- ☐ Prepare relevant recovery and restoration instructions and information for public information distribution.
- ☐ Work with the private sector to ensure that the disaster-related needs of the business community are met.
- ☐ Conduct other specific response actions as dictated by the situation.

Recovery

Recovery activities take place **after** an emergency occurs and include actions to return to a normal or an even safer situation following an emergency. Recovery roles and responsibilities for EF 14 include the following:

- ☐ Continue to work with all individuals and organizations affected by the event.
- ☐ Support community recovery activities.
- ☐ Work with the State and federal government to administer disaster recovery programs.
- ☐ Schedule after-action briefings and develop after-action reports.
- ☐ Develop and implement mitigation strategies.
- ☐ Make necessary changes in this EF Annex and supporting plans and procedures.

Mitigation

Mitigation activities take place **before and after** an emergency occurs and include activities that prevent an emergency, reduce the chance of an emergency happening, or reduce the damaging effects of unavoidable emergencies. Mitigation roles and responsibilities for EF 14 include the following:

- ☐ When repairing and restoring services and facilities, investigate alternative plans and activities to potentially reduce future damages and impacts.
- ☐ Investigate possible mitigation grant projects for reducing future disaster damage and losses.
- ☐ Develop and enforce adequate building codes.
- ☐ Develop and enforce adequate land use regulations.
- ☐ Develop hazard analysis.
- ☐ Develop potential mitigation measures to address the hazards identified in the analysis