



*County of Lassen*  
Department of Planning and Building Services

• Planning

• Building Permits

• Code Enforcement

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• Surface Mining

May 31, 2019

**Maurice L. Anderson, Director**  
707 Nevada Street, Suite 5  
Susanville, CA 96130-3912  
Phone: 530 251-8269  
Fax: 530 251-8373  
email: landuse@co.lassen.ca.us  
website: www.co.lassen.ca.us

TO: Board of Supervisors  
Agenda Date: June 11, 2019

Zoning & Building  
Inspection Requests  
Phone: 530 257-5263

FROM: Maurice L. Anderson, Director  
Gaylon F. Norwood, Assistant Director

SUBJECT: Memorandum of Understanding (MOU), between Lassen County and Modoc County, forming the Big Valley Groundwater Basin Advisory Committee to advise the Lassen and Modoc Groundwater Sustainability Agencies during the development of the Big Valley Groundwater Basin Groundwater Sustainability Plan.

ACTION REQUESTED:

1. Receive report; and
2. Authorize the Chairman to execute the MOU.

**Summary:**

On November 9, 2018, the Lassen County Board of Supervisors entered into a grant agreement with the Department of Water Resources (DWR), committing to prepare a Groundwater Sustainability Plan (GSP) for the Big Valley Groundwater Basin. The Lassen County Board of Supervisors serves as the Groundwater Sustainability Agency (GSA) for the portion of the basin in Lassen County, and the Modoc County Board of Supervisors serves as the GSA for the portion of the basin in Modoc County. Previously, the Board has discussed formation of an Advisory Committee to provide input to the Board during preparation of the GSP. Since this basin is shared with Modoc County, a Memorandum of Understanding (MOU) with Modoc County is needed to form said Advisory Committee.

As such, attached for the Board's consideration, is a proposed MOU between Lassen County and Modoc County to form the Big Valley Groundwater Basin Advisory Committee (BVAC). The Modoc County Board of Supervisors executed the proposed MOU on May 14, 2019, and Modoc County Counsel agreed to be counsel for said MOU. The purpose of the BVAC is to advise the Lassen and Modoc GSAs during the development of the GSP. This MOU establishes BVAC responsibilities and membership, and describes how meetings of the BVAC will be conducted and how information, findings, conclusions, decisions, etc. of the BVAC will be conveyed to the Lassen County GSA and to the Modoc County GSA, who are responsible for adoption of the GSP. This MOU is dedicated to the Big Valley Groundwater Basin, not any other basin in either Lassen or Modoc Counties.

If the MOU is approved, the Advisory Committee will be comprised of the following members:

- A member of the Lassen County Board of Supervisors and one alternate member.
- A member of the Modoc County Board of Supervisors and one alternate member.

- Two public members who either reside or own property within the Lassen County portion of the Big Valley Groundwater Basin selected by the Lassen County Board of Supervisors.
- Two public members who either reside or own property within the Modoc County portion of the Big Valley Groundwater Basin selected by the Modoc County Board of Supervisors.

### **Background:**

In September 2014, the Governor signed into law a legislative package (SB1168, SB1319, and AB1739), collectively known as the Sustainable Groundwater Management Act (SGMA), which became effective on January 1, 2015. The Act requires local agencies with land use and/or water management or water supply authority to do certain things to reach sustainability of medium and high priority groundwater basins, as designated by the DWR. Development of a GSP is required under SGMA for the Big Valley Groundwater Basin, which has been designated a “medium priority” basin.

The Lassen and Modoc County Board of Supervisors adopted resolutions (17-013 and 2017-09, respectively) declaring themselves to be the GSA for the portion of the Big Valley Groundwater Basin within their respective jurisdictions, as the alternative is for the State Water Resources Control Board to regulate the basin. When electing to be the GSA, the Board determined that Lassen County would prepare and implement a GSP that is more favorable to residents of Big Valley. Pursuant to SGMA, the GSA may appoint and consult with an advisory committee consisting of interested parties, for the purposes of developing and implementing a GSP (Water Code § 10727.8).

### **Basin Ranking Review Request:**

On August 14, 2018, a letter was sent from the Lassen County Board of Supervisors to DWR, identifying concerns regarding the proposed 2018 SGMA prioritization ranking of the Big Valley Groundwater Basin (said letter is attached for reference). This basin was awarded 20.5 total priority points, ranking it as a medium priority basin; a medium ranking includes all scores greater than 14 points and less than or equal to 21 points. No direct response to the letter from the Board was received, although DWR had subsequently confirmed that all comments received on proposed 2018 rankings were being considered. On January 3, 2019, a second letter was sent to DWR, from Lassen County Counsel (attached), requesting all documents related to prioritization of the Big Valley Groundwater Basin, as well as those related to subsequent reconsideration or affirmation of the prioritization decision. A response was received in the form of DWR’s “Final Project Comments” (attached), which briefly explained what action was taken, if any, in response to the original Board comments. Assigned points were reconsidered and removed under two score components. Two points were removed under sub-component 7.d: Documented Water Quality Degradation, leading to the removal of one point under component 7 overall, and five points were removed under sub-component 8.b: Basin-level Evaluation of “other information determined to be relevant by the department.” This adjustment left the Big Valley Groundwater Basin with 14.5 total priority points, and therefore the final 2018 SGMA prioritization ranking remained medium priority.



### **Abbreviated Chronology:**

- Lassen County formed a GSA for the Lassen County portion of the Big Valley Groundwater Basin, approved by Lassen County Board Resolution No. 17-013 on March 14, 2017, with notification sent to the Department of Water Resources (DWR) on April 19, 2017.
- GEI Consultants, hired by Lassen County, assisted the County between July 2, 2017, and September 30, 2017, in the development of a GSP workplan. This GSP workplan was developed to document the scope, schedule, and cost of GSP development, and also to identify the actions, and timing of actions, needed to develop the GSP.
- GEI Consultants conducted a Hydrogeologic Data Assessment between July 2, 2017, and December 31, 2017.
- The GSP Grant Application was submitted by Lassen County to DWR on November 14, 2017.
- The Environmental Information Form was submitted to DWR by Lassen County on May 10, 2018, and the GSP Initial Notification was submitted to DWR by Lassen County on June 4, 2018.
- The SGMA Grant Agreement between DWR and Lassen County was executed on November 9, 2018, and a Kickoff meeting was held between Lassen County, Modoc County, and DWR on December 12, 2018, to discuss the logistics of the Grant Agreement.
- A contract between Lassen County and GEI Consultants, Inc. was approved and executed by Board signature on February 19, 2019. Said contract will be paid in its entirety from the above referenced Grant Agreement.
- The Big Valley GSP Kickoff meeting between Lassen County, Modoc County, and GEI Consultants, Inc. was held on March 3, 2019, to discuss GSP development.

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MEMORANDUM OF UNDERSTANDING  
FORMING THE BIG VALLEY GROUNDWATER BASIN ADVISORY COMMITTEE  
(BVAC) TO ADVISE THE LASSEN AND MODOC GROUNDWATER SUSTAINABILITY  
AGENCIES DURING THE DEVELOPMENT OF THE GROUNDWATER  
SUSTAINABILITY PLAN REQUIRED UNDER THE 2014 SUSTAINABLE  
GROUNDWATER MANAGEMENT ACT FOR THE  
BIG VALLEY GROUNDWATER BASIN

1. Background

The Sustainable Groundwater Management Act (SGMA) is codified as Part 2.74 of the California Water Code (Section 10720 et seq). The regulations adopted to enforce the provisions of the Act are found in Section 350 et seq, Division 2, Chapter 1.5, Subchapter 2 of Title 23 of the California Code of Regulations. The Sustainable Groundwater Management Act (SGMA) became effective January 1, 2015.

This memorandum of understanding pertains to the Big Valley Groundwater Basin (BVGB), which has been designated as a "medium priority" basin by the California Department of Water Resources (DWR). This designation as a medium priority basin requires preparation of a Groundwater Sustainability Plan (GSP) under the Act.

The SGMA was created to ensure groundwater basins throughout the state are managed to reliably meet the needs of all users, while mitigating changes in the quality and quantity of groundwater. The intent of the Act as described in section 10720.1 of the Water Code is to:

- Provide for the sustainable management of groundwater basins.
- Enhance local management of groundwater consistent with rights to use or store groundwater.
- Establish minimum standards for sustainable groundwater management.
- Provide local groundwater agencies with the authority and the technical and financial assistance necessary to sustainably manage groundwater.
- Avoid or minimize subsidence.
- Improve data collection and understanding about groundwater.
- Increase groundwater storage and remove impediments to recharge.
- Manage groundwater basins through the action of local governmental agencies to the greatest extent feasible, while minimizing state intervention to only when necessary to ensure that local agencies manage groundwater in a sustainable manner.

The role of the Groundwater Sustainability Agency (GSA) is to create a GSP and then to implement and enforce that plan. The plan must include measurable objectives that can be used to demonstrate the basin is sustainably managed within twenty (20) years of implementation.



## 2. Purpose

The purpose of this memorandum is to:

- a. Establish the Big Valley Groundwater Basin Advisory Committee (BVAC) and its responsibilities.
- b. Establish the membership of the BVAC.
- c. Describe how meetings of the BVAC will be conducted and how information, findings, conclusions, decisions, etc. of the BVAC will be conveyed to the Lassen County Groundwater Sustainability Agency (GSA) and to the Modoc County Groundwater Sustainability Agency (GSA).

## 3. Recitals

- a. In September 2014, the Governor signed into law a legislative package (three bills), collectively known as the Sustainable Groundwater Management Act (SGMA), which requires local agencies with land use and/or water management or water supply authority to do certain things to reach sustainability of medium and high priority groundwater basins as designated by the State of California Department of Water Resources (DWR). SGMA became effective on January 1, 2015.
- b. The Big Valley Groundwater Basin has been designated a medium priority basin by the DWR.
- c. This MOU is dedicated to the Big Valley Groundwater Basin, not any other basin in either Lassen or Modoc Counties.
- d. The Lassen and Modoc County Board of Supervisors have adopted resolutions (17-013 and 2017-09 respectively) declaring themselves to be the Groundwater Sustainability Agency (GSA) for the portion of the Big Valley Groundwater Basin within their respective jurisdictions.
- e. No other agency pursued GSA status and therefore Lassen and Modoc Counties were awarded exclusive GSA status by DWR for the portion of the Big Valley Groundwater Basin within their respective jurisdictions.
- f. GSAs are required to develop Groundwater Sustainability Plans (GSP) for all medium and high priority basins, and said GSP for the BVGB is to be submitted to the DWR by January 31, 2022.
- g. Absent a qualified planning process which produces a Groundwater Sustainability Plan, the State Water Resources Control Board (State Board) is authorized to declare that the subbasins are out of compliance and thereby they will intervene and place the subbasins on probation with regard to SGMA.
- h. Lassen County has been awarded a grant (Grant Number 4600012669) to provide funding for the preparation of a GSP for the BVGB.

- i. Lassen and Modoc Counties intend to work cooperatively in the preparation of a GSP for the BVGB and prepare one GSP that covers the entirety of the basin.
- j. Lassen and Modoc Counties see the value of stakeholder input into the development and implementation of a Groundwater Sustainability Plan for the Big Valley Groundwater Basin.
- k. It is the intent of this MOU to form an advisory committee that would advise both Lassen and Modoc Counties on the preparation of a GSP for the basin.

**4. Goals of the BVAC are as follows:**

- a. Work collaboratively and transparently with other members to identify common goals, foster mutual understanding, and develop a GSP that all members and their constituents can live with and support;
- b. Develop a common understanding of existing groundwater resources, including groundwater dependent habitats, public trust resources and the current and future needs of all beneficial uses and users in the Big Valley groundwater basin, as well as current and future water needs;
- c. Solicit and incorporate community and stakeholder interests into committee discussions and emerging committee agreements in order to develop a locally-informed and broadly supported GSP;
- d. Consider and integrate science, to the best of its ability and with support from qualified scientific consultants, during GSP development and implementation;
- e. Support implementation efforts guided by GSP goals to use, monitor, and manage water resources in a sustainable manner, ensure local control, address current and future local water needs, and support the agricultural economy, Adin, Bieber, Nubieber, Lookout, and outlying communities, tourist visitation and fish and wildlife habitat in the basin;
- f. Negotiate in good faith to achieve consensus on management of groundwater resources in the Big Valley groundwater basin into the future;
- g. Advise the Lassen and Modoc GSAs on the preparation of a Groundwater Sustainability Plan (GSP);
- h. Provide a forum for the public to comment during the preparation of the GSP;
- i. Provide recommendations to the Lassen and Modoc GSAs that would result in actions which have as minimal impact as possible on the residents of Big Valley groundwater basin;
- j. Advise the Lassen and Modoc GSAs on the preparation of a GSP to produce the lowest possible future costs to the residents of Big Valley; and
- k. Ensure local control of the Big Valley Groundwater Basin be maintained by the Lassen and Modoc GSAs.

As a standing committee of the Lassen and Modoc GSA's, the Advisory Committee will operate in compliance with the Ralph M. Brown Act (Brown Act). Committee meetings will be noticed and agendas posted according to the Brown Act. All meetings will be open to the public and allow public comment. Speakers will generally be limited to three minutes, but time may be adjusted based upon meeting circumstances. As needed, the Chair may place time limits on public comments to ensure that the committee is reasonably able to address all agenda items



during the course of a meeting. The Lassen GSA will announce committee meetings on its website and through its regular communication channels. Recommendations and advice from the committee will be presented to the Lassen and Modoc GSA's through their staff.

#### 5. BVAC Membership Composition

1. One (1) member of the Lassen County Board of Supervisors selected by said Board.
2. One (1) alternate member of the Lassen County Board of Supervisors selected by said Board
3. One (1) member of the Modoc County Board of Supervisors selected by said Board.
4. One (1) alternate member of the Modoc County Board of Supervisors selected by said Board
5. Two (2) public members selected by the Lassen County Board of Supervisors. Said members must either reside or own property within the Lassen County portion of the Big Valley Groundwater Basin.
6. Two (2) public members selected by the Modoc County Board of Supervisors. Said members must either reside or own property within the Modoc County portion of the Big Valley Groundwater Basin.

#### Member vacancies

If a vacancy occurs, the respective GSA will select a new committee member. Applications or letter of intent for all members of the committee must be kept on file with the respective GSA. An appointing GSA must notify the other GSA in writing if a member of the BVAC has been replaced.

#### Committee Member Terms

- Committee members serve four (4) year terms starting from the date of their appointment. If any committee member decides, for any reason, to terminate his or her role, he/she will notify GSA staff as soon as possible after making such a determination. Committee members interested in serving beyond four (4) years must re-apply through the GSA's application process.
- The chair and vice-chair will serve one a (1) year term. At the culmination of the term of a chair or vice-chair, the committee will use its decision-making procedures to nominate and confirm a new chair and vice-chair. Any interested chair or vice chair may be nominated for a second term, however, no chair or vice-chair shall serve more than two (2) consecutive terms.

#### 6. BVAC Roles and Responsibilities

This section describes roles and responsibilities that the Big Valley Advisory Committee Members commit to during development and implementation of the Big Valley groundwater basin GSP.

#### Convener

The Lassen and Modoc GSA's, are the final decision maker in the GSP process. The GSA's will:

- Provide guidance, evaluation and feedback that directs GSA staff and Advisory Committee members to build and implement an effective GSP;

- Work collaboratively with GSA staff, Advisory Committee members, consultants, and constituents;
- Receive, evaluate, and decide on all GSP and SGMA related actions that come in the form of advice and recommendations from the Big Valley Advisory Committee;
- Welcome feedback that pertains to the GSP from all diverse stakeholder interests in each groundwater basin; and
- Serve as a representative for the basin, making decisions in the best interest of achieving and maintaining long-term groundwater sustainability for all beneficial uses and users of water in the basin.

#### Advisory Committee Members

Members of the Advisory Committee (“members”) collectively represent the diversity of beneficial groundwater uses and users in the Big Valley groundwater basin. Committee members commit to:

- Serve as strong, effective advocates and educators for the interest group (constituency) represented;
- Nominate and confirm a committee chair and vice chair every year;
- Arrive at each meeting fully prepared to discuss all agenda items and relevant issues. Preparation may include, but is not limited to, reviewing previous meeting summaries, draft and final GSP chapters, and other information distributed in advance of each meeting;
- Develop an innovative problem-solving approach in which the interests and viewpoints of all members are considered;
- Explore all options to resolve disagreements, including, as needed, one-on-one discussions with GSA staff, or, at Advisory Committee meetings, interest-based caucuses or small group discussions;
- Act as liaisons throughout the GSP development and implementation process to educate, inform and solicit input from the wider local community and interested constituencies not represented on the committee;
- Present constituent views on the issues being discussed and commit to engage in civil, respectful and constructive dialogue with other members, as well as GSA staff, technical team members and potentially a facilitator;
- Ensure accuracy of information dissemination during or outside meetings, and correct false information as needed or appropriate;
- Avoid representing individual viewpoints as those of the committee and respect confidential conversations;
- Work collaboratively to ensure broad constituent understanding and support for any advice and recommendations that the committee shares with the Lassen and Modoc GSA Boards;
- Coordinate with Lassen and Modoc GSA staff regarding recommendations for any additional committee tasks that should be undertaken by the committee, and which items shall be presented to the GSA Boards for its review and approval;
- Operate at all times in compliance with the Brown Act;
- Attend meetings consistently – participation in 75% of the meetings is the minimum expectation. *(Given the volume of information to be considered and discussed, it is*



*essential that members actively participate in committee meetings on a consistent basis. It is understood that professional and personal commitments may at times prevent members from attending committee meetings. In such cases, members shall notify Lassen GSA staff no less than 24 hours in advance to be excused from attending any given committee meeting. As needed, staff will reach out to members who are not actively participating to give them the opportunity to explain their absence and reaffirm their interest to participate on the committee, and thus not lose their seat. Members who do not meet the threshold for active participation, and have not expressed an interest to continue participating, will, at the recommendation of Lassen and Modoc GSA staff, be automatically removed by the appropriate GSA Board from the committee. Alternates may attend in the absence of a committee member but must alert the Lassen and Modoc GSA staff prior to the meeting.); and*

- Recuse him/herself from discussion and voting if he/she has a personal interest or stake in the outcome [BVAC members are subject to recusal due to conflicts of interest (as that term is defined by the Political Reform Act) in accordance with *Government Code Title 9, Political Reform; Chapter 7, Conflicts of Interest*].

Through its public meetings, the committee shall serve as an additional forum for public dialogue on SGMA and GSP development. Finally, with approval by the Lassen and Modoc GSA's, committee tasks may be amended, repealed, or additionally added at any time with the intent to comply with SGMA related activities provided said activities comply under the authorities granted by SGMA law. Alternates may vote on all matters before the BVAC in the absence of the appointed member. Each alternate shall be informed of the business of the BVAC and the actions to be taken when acting on behalf of a member.

The following are desired attributes for BVAC members:

- a. Have knowledge and experience in water resources management.
- b. Represent an agency, organization, tribe, academia, or interest that is under-represented in the region (e.g., disadvantaged communities or unincorporated areas).
- c. Have the ability and desire to objectively articulate the perspective of his/her BVAC seat and caucus at a level beyond that of his/her individual interest.
- d. Provide recommendations with the best interests of the entire Big Valley region in mind.

## 7. Appointment

Members of the BVAC shall be appointed by the respective Board of Supervisors acting as the GSA. Members will serve at the pleasure of said Boards and may be terminated at any time without cause. Persons interested in serving on the BVAC shall submit a letter of interest or application to the pertinent Clerk of the Board of Supervisors which includes the following:

- a. Current level of SGMA knowledge;
- b. Knowledge of groundwater in the Big Valley Groundwater Basin;
- c. Their ability to commit to attending meetings of the Advisory Committee
- d. Committee members should have demonstrated ability to work collaboratively with others of differing viewpoints and achieve good faith compromise.

## 8. BVAC Chair and Vice Chair Roles

The BVAC Chair and Vice Chair must be BVAC members. The Chair and Vice Chair will be determined by a majority vote of the BVAC. The Chair and Vice Chair shall serve for one (1) year term (multiple terms may be held, not to exceed two (2) years).

Although not required, the following attributes are desirable for the Chair and Vice Chair:

- Chair: prior experience working in the role of a Chair of a committee.
- Vice Chair: attributes and ability to assume Chair role and responsibilities, but not necessarily as much experience as the Chair.
- Chair and Vice Chair should come from different GSAs.
- Familiar with the purpose, structure, and content of meetings.
- Willing and able to attend each BVAC meeting until the GSP is drafted. The GSP must be submitted to the DWR by January 31, 2022.
- Ability to even-handedly articulate all interests.
- Consensus-builder.

The role of the Chair and Vice Chair will vary between BVAC meetings; however, the Vice Chair's primary role is to take on Chair responsibilities in the absence of the Chair and/or at the discretion of the Chair. General responsibilities for the Chair are as follows:

- a. Review BVAC agenda prior to finalization and distribution to stakeholders (one week prior to BVAC meetings);
- b. Meet with staff prior to each BVAC meeting to go over the BVAC agenda and presentation(s) so that the BVAC meeting runs smoothly and without interruption;
- c. Manage the BVAC agenda, select members to speak in turn, and keep the BVAC on task and on time;
- d. Convene each BVAC meeting and initiate introductions;
- e. Organize and call on public speakers during appropriate agenda items (if applicable) and determine public comment procedures;
- f. Identify when the BVAC has reached an impasse and needs to move forward with formal voting to resolve an issue;
- g. Summarize key decisions and action items at the end of each BVAC meeting.
- h. Close meetings;
- i. Ensure that notes are prepared summarizing discussion, agreements, and decisions; and
- j. Review and provide comments on BVAC meeting notes.

## 9. Meetings

Meetings will be conducted on a monthly basis or as often as is needed during preparation of the Big Valley Groundwater Basin GSP. Meetings shall be noticed in accordance with the Brown Act. The Lassen County Department of Planning and Building Services will coordinate Brown Act noticing and any other noticing that is executed. The Lassen County Department of Planning and Building Services will prepare and disseminate packets in advance of all meetings, if applicable. Said Department shall serve as staff to the BVAC, and be the repository of all associated records, with a copy of all records sent to the Modoc County Clerk of the Board. The



Director of the Lassen County Planning and Building Services Department or his or her designee shall serve as secretary of the BVAC and may comment on any item but does not have a vote. The designated Modoc County GSA groundwater staff member may comment on any item but does not have a vote. Legal counsel shall be provided by the Modoc County Counsel.

Meetings shall be conducted in accordance with this MOU, SGMA and any other applicable rules or regulations. A quorum is required to convene. The BVAC Chair or Vice Chair will determine if a quorum exists at any BVAC meeting. Formal voting may not occur without a quorum of BVAC members; however, presentations and discussion of agenda topics may occur. A quorum shall be defined as having at least four BVAC representatives, present at every meeting.

#### **Meeting Location**

All meetings of the Big Valley Groundwater Advisory Committee must be held within the boundary of the Big Valley Groundwater basin. Lassen GSA staff will work collaboratively with the Chair to determine a location which will encourage the most participation from all stakeholders. Meeting locations shall remain consistent to prevent reduced participation from all stakeholders.

### **10. Public Comments at BVAC Meetings**

BVAC meetings are open to the public, and public comments are welcomed and encouraged. To ensure that members of the public have an adequate chance to provide comments, the BVAC Chair will invite public comments by members of the public in attendance on any agenda item in which the BVAC is making a decision or formulating a recommendation. An open public comment period will be offered at the end of BVAC meetings to allow members of the public to speak to non-agenda topics.

If there is substantial public interest or comment on a topic, the BVAC Chair or Vice Chair may implement the following procedures to ensure that such comments are received in a timely manner:

- Members of the public will be asked to fill out a speaker card to indicate their name, affiliation, contact, and the specific agenda item they wish to speak to (if applicable).
- Speaker cards will be limited to one per person per agenda item. Participants may submit multiple speaker cards to address multiple agenda items.
- The BVAC Chair or Vice Chair will invite those who submitted speaker cards to address the agenda item prior to calling for a consensus decision and/or vote on that item.
- Speaker cards will generally allow three minutes of public speaking time per speaker. However, in the event that there are a large number of public speaker comments, it will be up to the discretion of the BVAC Chair or Vice Chair to reduce the time for each public speaker to ensure that all agenda items are addressed and that the BVAC meeting closes on time.

### **11. Decision-making Procedures**

In order to hold a meeting and conduct its work, a quorum of the Big Valley GSA Advisory Committee must be present.

- 1) **Consensus as the Fundamental Principle:** The advisory committee shall strive for consensus (agreement among all participants) in all of its decision-making. Working toward consensus is a fundamental principle which will guide group efforts, particularly when crafting any draft or final advisory committee proposals, reports or recommendations for GSA Boards consideration. If the committee is unable to reach consensus, the range of opinions provided, including areas of agreement and disagreement, will be documented in meeting summaries or otherwise communicated in written reports when advisory committee work is shared with the GSA Boards.
- 2) **Definition of Consensus:** Consensus means all committee members either fully support or can live with a particular decision and believe that their constituents can as well. In reaching consensus, some committee members may strongly endorse a particular proposal, report or recommendation while others may simply accept it as "workable." Others may only be able to "live with it" as less than desired but still acceptable. Still others may choose to "stand aside" by verbally noting disagreement, yet allowing the group to reach consensus without them, or by abstaining altogether. Any of these actions constitutes consensus.
- 3) **Types of Decision-Making:**
  - a. Administrative: Decisions about the daily administrative activities of the committee—including, but not limited to meeting logistics, meeting dates and times, agenda revisions and schedules. *Administrative decisions* will typically be put forward to the group by Lassen County Department of Planning and Building Services staff. As needed, staff will consult with the committee. Any administrative decisions by the committee will be made on a simple majority vote of all members present at a meeting. The committee will defer to the decision-making procedures outlined in this section of the MOU in circumstances where it is unclear if a committee decision is *administrative* in nature, or represents a more substantive *GSP/SGMA* decision (described below).
  - b. Groundwater Sustainability Planning/SGMA Advice and Recommendations: Advice and recommendations about the Big Valley GSP—including but not limited to topics mandated by SGMA and other groundwater related topics that the committee chooses to address. All *GSP/SGMA advice and recommendation decisions* will be made by the decision-making procedures outlined in this section of the MOU.
- 4) **Consensus with Accountability:** Consensus seeking efforts recognize that a convened group such as Big Valley Advisory Committee makes recommendations, but is not a formal decision-making body like the Lassen or Modoc GSA's. That said, achieving consensus is the goal, as this allows all stakeholder interests represented on the committee to communicate a unified group perspective to the GSA Boards as it considers public policy decisions and actions which may affect the constituencies that members represent, and the wider community. Using a model of consensus with accountability, all committee members shall commit to two principles:
  - a. All members are expected to routinely express their interests and analyze conditions to ensure they have clarity on how their interests and those of others may shift over time;



- b. All members shall negotiate agreements in a manner that serves their interests, and offers either neutral impact to others, or ideally provides benefit to others' interests as well as their own.

Operating by consensus with accountability will encourage multi-interest solutions based on shared member interests. Such solutions are in turn more sustainable and durable as they represent shared agreements rather than majority/minority dynamics. Most consensus building during the course of GSP development and SGMA implementation will be based on verbal dialogue, deliberation and iterative development of group ideas. The Chair may commonly ask, when it appears consensus or near consensus agreement has emerged or is emerging, if any member cannot live with said agreement. For any final decisions, committee members will demonstrate consensus, or lack thereof, in the following manner:

<i>Nay:</i>	<i>I do not support the proposal.</i>
<i>Aye:</i>	<i>I support the proposal.</i>
<i>Stand Aside:</i>	<i>Member verbally notes he/she is willing to stand aside and allow group consensus</i>
<i>Abstention:</i>	<i>At times, a pending decision may be infeasible for a participant to weigh in on. Member verbally notes he/she abstains. Abstentions do not prevent group consensus.</i>

Any member that stands aside or abstains from a decision is encouraged to explain why his/her choice is in his/her best interest.

- 5) **Less than 100% Consensus Decision Making:** The advisory committee is consensus seeking but shall not limit itself to strict consensus if 100% agreement among all participants cannot be reached after all interests and options have been thoroughly identified, explored and discussed. Less-than-consensus decision-making shall not be undertaken lightly. If the committee cannot come to 100% agreement, it could set aside the particular issue while it continues work on other issues, then revisit the disagreement later in the process. Finally, the committee recognizes that certain deadlines must be met during the collaborative process to ensure completion of all SGMA opportunities and requirements on time.

If, after thoroughly exploring all ideas and options, consensus is absent or otherwise not forthcoming, the committee, with assistance from the GSA staff, will clearly document majority and minority viewpoints. The Chair and Vice-Chair will then work with GSA staff to incorporate all viewpoints into the meeting summary, and, as warranted, prepare a committee report to the GSA Boards. The chair, in coordination with GSA staff, will then present the report to the GSA Boards, ensuring that all majority and minority viewpoints are clearly communicated and accurately represent the outcomes of committee discussions. Any committee member holding minority viewpoints will have the opportunity, if he/she is not comfortable with the process, to present his/her viewpoints directly to the GSA Boards at the

time the report is presented. Members wishing to do this will express their interest and minority viewpoints with GSA staff in advance of said GSA Board meetings.

- 6) **Decision Outcomes:** Advisory committee decisions will be made at appropriate meetings and, in accordance with the Brown Act, will be publicly noticed in advance and shared via the Lassen County GSA's website and SGMA interested parties email list. As described above, all committee proposals, reports and recommendations will reflect the outcomes of collaborative member discussions. All consensus agreements and other negotiated outcomes during GSP development and implementation, as well as discussion outcomes when consensus is not forthcoming, will be documented, as described above, and shared with the GSA Boards.

## 12. Collaborative Process Agreements and Meeting Ground Rules

Members commit to the following process agreements during discussion, deliberation and attempts to find consensus-based solutions to sustainable groundwater management in the Big Valley groundwater basin. Moreover, members also agree to abide by meeting ground rules in order to intentionally and consistently engage each other in civil and constructive dialogue during the collaborative process.

### *Process Agreements*

- **Strive to focus on interests versus positions.** A focus on interests instead of positions will help reveal the needs, hopes or concerns behind any member's words. By extension this can help identify shared interests among committee members and, based on those shared interests, multiple options for mutually beneficial agreements.
- **Foster mutual understanding and attempt to address the interests and concerns of all participants.** For the collaborative process to be successful, all members must seek to understand the interests and concerns of other members, then strive to reach agreements that take all member interests under consideration.
- **Inform, educate and seek input from community constituents.** To the extent possible, members will share information and solicit input from their constituents, scientific advisors, and others about ongoing committee discussions and potential agreements or recommendations as they emerge.
- **View challenges as problems to be solved rather than battles to be won.** Challenges will at times arise during discussion of issues. Remember to focus on the challenge versus on each other. Search for multi-interest solutions, rather than win/lose agreements.
- **Be creative and innovative problem solvers.** Creative thinking and problem solving are essential to success in any collaboration. Get beyond the past, climb out of the perceived "box" and attempt to think about the problem, and potential solutions, in new ways.
- **Negotiate in good faith.** All members agree to candidly and honestly participate in decision making, to act in good faith in all aspects of this effort, and to communicate their interests in



group meetings. Good faith also requires that parties not make commitments for which they cannot or do not intend to honor.

- **Consider the long-term view.** SGMA requires submission and approval of a Big Valley GSP by January 31<sup>st</sup>, 2022. Taking a long-term view of the planning horizon, may help inform collaborative discussions, reduce conflict and thereby ensure long-term sustainability of groundwater resources.

#### *Ground rules*

- **Use common conversational courtesy and treat each other with respect.** Civil and respectful dialogue tends to foster a constructive, thorough and solutions-oriented environment within multi-stakeholder groups.
- **Remember that all ideas and points of view linked to the committee's charge have value.** All ideas have value in this setting. Simply listen, you do not have to agree. If you hear something you do not agree with or you think is silly or wrong, please remember that a fundamental purpose of this forum is to encourage diverse ideas.
- **Be candid, listen actively and seek to understand others.** This promotes genuine dialogue and mutual understanding. Mutual understanding in turn helps parties identify shared interests. Shared interests set the foundation to finding and developing mutually acceptable agreements.
- **Be concise and share the air.** Keep in mind that time is limited at meetings. Be concise when sharing your perspective so that all members can participate in the discussion. And remember, people's time is precious, treat it with respect.
- **Avoid editorial comments.** At times it will be tempting to try and interpret the intentions or motivations of others. Please avoid this temptation and instead speak to your own interests and the motivation behind them.
- **Stay focused on the meeting agenda.** The committee is a Brown Act compliant body. As such it is important to stay focused on the posted agenda for any given meeting.
- **Welcome levity and humor to the discussions.** Work around water can at times be daunting and filled with challenges. Levity and humor is both welcome and helpful at times, as long as it does not come at the expense of others.
- **Turn cell phones off or to vibrate.** Help the group avoid distractions by turning cell phones to vibrate, not checking email during meetings and, if you must take a call, taking it outside the room.

### **13. Communications/Media Relations**

Members are asked to speak only for themselves or the constituency they represent when asked by external parties, including the media, about the committee's work, unless there has been a formal adoption of a statement, report or recommendations by the committee. Members will refer media inquiries to GSA staff while also having the freedom to express their own opinions to the

media. Members should inform media and external parties that they only speak for themselves and do not represent other members or the committee as a whole. The temptation to discuss someone else's statements or positions should be avoided.

#### **14. Indemnification/Defense**

Claims Arising from Acts or Omissions.

No GSA, nor any officer or employee of a GSA, shall be responsible for any damage or liability occurring by reason of anything done or omitted to be done by another GSA under or in connection with this MOU. The GSA's further agree, pursuant to California Government Code section 895.4, that each GSA shall fully indemnify and hold harmless each other GSA and its agents, officers, employees and contractors from and against all claims, damages, losses, judgements, liabilities, expenses, and other costs, including litigation costs and attorney fees, arising out of, resulting from, or in connection with any work delegated to or action taken or omitted to be taken by such GSA under this MOU.

#### **15. Litigation**

In the event that any lawsuit is brought by a third party against any Party based upon or arising out of the terms of this MOU, the Parties shall cooperate in the defense of the action. Each Party shall bear its own legal costs associated with such litigation.

#### **16. Books and Records**

Each Governing Body will be entitled to receive copies of documents, records, historical data, data compiled through consultants and any and all information related to groundwater within the Big Valley Groundwater basin developed pursuant to this MOU; provided that nothing in this paragraph shall be construed to operate as a waiver of any right to assert any privilege that might apply to protect the disclosure to information or materials subject to the attorney-client privilege, attorney work product privilege, or other applicable privilege or exception to disclosure.

#### **17. Miscellaneous**

##### **A. Term of Agreement.**

This MOU shall remain in full force and effect until the date upon which all Parties have executed a document terminating the provisions of this MOU.

##### **B. No Third-Party Beneficiaries.**

This MOU is not intended and will not be construed to confer a benefit or create any right on any third party, or the power or right to bring an action to implement any of its terms.

##### **C. Amendments.**

This MOU may be amended only by written instrument duly signed and executed by all Parties.



D. Compliance with Law.

In performing their respective obligations under this MOU, the Parties shall comply with and conform to all applicable laws, rules, regulations and ordinances.

E. Construction of Agreement.

This MOU shall be construed and enforced in accordance with the laws of the United States and the State of California.

18. All notice required by this MOU will be deemed to have been given when made in writing and delivered or mailed to the respective representatives of the Parties at their respective addresses as follows:

For the County of Modoc:  
Clerk of the Board  
204 South Court Street  
Alturas, CA 96101

For the County of Lassen:  
Lassen County Planning and Building Services  
707 Nevada Street, Suite 5  
Susanville, CA 96130

## 19. Signature

The parties hereto have executed this Memorandum of Understanding as of the dates shown below.

The effective date of this MOU is the latest signature date affixed to this page. This MOU may be executed in multiple originals or counterparts. A complete original of this MOU shall be maintained in the records of each of the parties.

### COUNTY OF LASSEN

By: \_\_\_\_\_ Date: \_\_\_\_\_  
Chairman, Lassen County Board of Supervisors

#### ATTEST:

By: \_\_\_\_\_ Date: \_\_\_\_\_  
Clerk of the Board

#### APPROVED AS TO FORM:

\_\_\_\_\_  
Lassen County Counsel

### COUNTY OF MODOC

By: *Scottie Rhoads* Date: MAY 21 2019  
Chairman, Modoc County Board of Supervisors

#### ATTEST:

By: *Tiffany A. Martinez* Date: MAY 21 2019  
Clerk of the Board

#### APPROVED AS TO FORM:

*[Signature]* Date: MAY 23 2019  
Modoc County Counsel





## OFFICE OF COUNTY COUNSEL

**ROBERT M. BURNS**

*Lassen County Counsel*

221 SOUTH ROOP STREET, SUITE 2  
SUSANVILLE, CA 96130-4339

☎ (530) 251-8334  
FAX: (530) 251-2665

January 3, 2019

Trevor Joseph  
Department of Water Resources  
Sustainable Groundwater Management Office  
P.O. Box 942836  
Sacramento, CA 94236-0001

Re: 2018 SGMA Basin Prioritization Process and Results

Dear Mr. Joseph:

On August 8, 2018, a letter (attached) was sent to the Department of Water Resources (DWR) from both the Lassen County and Modoc County Board of Supervisors regarding the 2018 priority rankings for California groundwater basins. The letter was also submitted through the 2018 SGMA Basin Prioritization Public Comment Portal. The letter requested reconsideration of scores given to the Big Valley Groundwater Basin for Components 7 and 8, as well as further justification and clarification of the methodologies used.

In emails dated November 2, 2018 (attached), Ian Espinoza, DWR Engineering Geologist, informed Gaylon Norwood, Lassen County Assistant Planning Director, that all comments received would be considered and that he was not aware of any response to the Boards' comments prepared by DWR. Mr. Espinoza also informed Mr. Norwood that DWR is not obligated to respond to comments, but that an updated process will be applied to all basins if comments concerning the process used in the 2018 SGMA Basin Prioritization are determined to be appropriate.

If it has been determined as appropriate by DWR to apply any updated processes to basin rankings based on comments received, please inform Lassen County on how to obtain information on these changes and their results. However, regardless of any change to process, Lassen County is still requesting justification and/or clarification as to methods used to arrive at the priority rankings. As considerable time was spent evaluating the 2018 ranking system and preparing comments and questions for DWR, it is Lassen County's position that a response by DWR addressing said questions is warranted.

Therefore, in accordance with and pursuant to the California Public Records Act, please consider this letter as a request for all documents prepared by DWR related to the prioritization of the Big Valley Groundwater Basin as a medium priority basin, as well as any documents related to subsequent reconsideration or affirmation of this decision. We look forward to your response within the next ten days.

Sincerely,

A handwritten signature in black ink, appearing to read 'RMB', with a long, sweeping horizontal stroke extending to the right.

Robert M. Burns  
County Counsel

cc: Lassen County Board of Supervisors  
Modoc County Board of Supervisors  
Ian Espinoza, Department of Water Resources



County of Lassen  
ADMINISTRATIVE SERVICES



CHRIS GALLAGHER  
District 1  
DAVID TEETER  
District 2  
JEFF HEMPHILL  
District 3  
AARON ALBAUGH  
District 4  
TOM HAMMOND  
District 5

RECEIVED

AUG 15 2018

Lassen County Department of  
Planning and Building Services

August 14, 2018

Richard Egan  
County Administrative Officer  
email: [reagan@co.lassen.ca.us](mailto:reagan@co.lassen.ca.us)

Julie Morgan  
Assistant to the CAO  
email: [jmorgan@co.lassen.ca.us](mailto:jmorgan@co.lassen.ca.us)

Regina Schaap  
Executive Assistant to the CAO  
email: [rschaap@co.lassen.ca.us](mailto:rschaap@co.lassen.ca.us)

County Administration Office  
221 S. Roop Street, Suite 4  
Susanville, CA 96130  
Phone: 530-251-8333  
Fax: 530-251-2663

Trevor Joseph  
Department of Water Resources  
Sustainable Groundwater Management Office  
P.O. Box 942836  
Sacramento CA 94236-0001

Dear Mr. Joseph:

This letter is in regard to the proposed ranking of the Big Valley Groundwater Basin as a medium priority basin pursuant to the Sustainable Groundwater Management Act (Part 2.74 of the California Water Code). The Lassen County Board of Supervisors has elected to be the Groundwater Sustainability Agency for the Lassen County portion of the basin and the Modoc County Board of Supervisors has elected to be the Groundwater Sustainability Agency for the Modoc County portion of the basin pursuant to said Act and has been designated as such. Lassen and Modoc County are working in a coordinated effort to comply with the Sustainable Groundwater Management Act by retaining local control for the benefit of our constituents.

This letter is to provide comments regarding the above ranking and present justification for consideration to reduce the 2018 Big Valley Groundwater Basin prioritization score.

The 2018 ranking considered the following additional criteria that were not previously considered for the 2014 prioritization (2018 SGMA Basin Prioritization Process and Results):

- The updated SGMA provision in component 8 that requires consideration of "...adverse impacts on local habitat and local stream flows";
- Other information from a sustainable groundwater management perspective in accordance with the provision "Any other information determined to be relevant by the Department...";
- Use of updated datasets and information in accordance with the provision "...to the extent data are available".

Based on the SGMA updates to component 8, the 2018 SGMA Basin Prioritization considered the following four new sub-components:

- Adverse impacts on local habitat and local streamflows

Choose Civility

- Adjudicated areas
- Critically overdrafted basins
- Groundwater related transfers

Lassen and Modoc County have carefully evaluated the information and data provided to establish the 2018 SGMA Basin Prioritization results. The datasets, methodologies, and documentation provided for this process are an improvement over the previous prioritization, and DWR made efforts to standardize the datasets and criteria used for nearly all the components including Component 7: Impacts. However, DWR did not make adequate consideration of the severity of the impacts for Component 7 and did not apply consistent methodologies and justification for Component 8. Particular inadequacies related to Big Valley's prioritization include:

#### Component 7 Impacts: Declining Groundwater Levels

Groundwater levels in Big Valley have remained stable in some areas and declined in others over the last 10 years. Declines have been as much as 30 feet, but have been rising since 2016. Prioritization points for declining groundwater level are appropriate in this basin, however the identical score was given to all basins in the state with documented water level declines. This includes critically overdrafted basins where water levels have declined hundreds of feet, chronically over the course of many decades. Evaluating Big Valley's water level declines on par with these basins does not adequately represent Big Valley's priority in the state and therefore we would like to request DWR reconsider the points associated with this portion of the scoring criteria.

#### Component 7 Impacts: Water Quality

This scoring appears to be based on 14 measurements that exceeded the Secondary MCL (maximum contaminant level) for iron and manganese at the two wells used to supply water to the town of Bieber. Although secondary MCLs are enforceable standards in California, they are *not* due to public health concerns but, due to nuisance and aesthetics such as taste, color, and odor. Iron and manganese are not typically concerns for agricultural use, which is the primary beneficial use in Big Valley. Iron and manganese are naturally occurring minerals that are prevalent in volcanic areas such as Big Valley. These water quality issues are therefore not due to mismanagement of the resource and conversely cannot be substantially addressed through better management. Again, DWR did not make adequate consideration of the severity of this issue, with Big Valley receiving the same number of points as areas of the state that have significant issues with salinity, nitrate, and toxic metals that have a much greater impact on beneficial uses and human health and have the potential to be better managed under SGMA.

Further we ask that DWR consider methodologies for Component 7 to account for the severity of each impact. If those methodologies cannot be developed, we ask that DWR use their discretion to adjust points in consideration of the low level of severity of these impacts for Big Valley.

#### Component 8b: Other Information Deemed Relevant by the Department

While DWR did apply their methodologies consistently for Components 1 through 7, they were not consistent with Component 8 and provided little justification in applying five (5) points to Big Valley Basin for:

*Choose Civility*



1. "Headwaters for Pit River/Central Valley Project - Lake Shasta"
2. "Extensive restoration project at Ash Creek State Wildlife Area has improved groundwater levels in immediate vicinity of project but declining groundwater levels over past 10 years persist outside of project area which includes numerous wetlands and tributaries to the Pit River."


This limited information about the application of DWR's discretion on these points begs numerous questions such as:

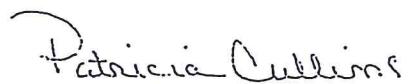
1. What headwaters does this refer to? Headwaters of the Pit River? Headwaters of the CVP? Headwaters of Lake Shasta?
2. What are DWR's concerns relative to Big Valley's position within the watershed?
3. What concerns does DWR have specific to Big Valley, given that there are numerous other groundwater basins within the Pit River, Lake Shasta, CVP and State Water Project watersheds that were not awarded these points?
4. Why are water levels in the vicinity of Ash Creek and other wetlands considered "other information deemed relevant"? Wasn't this information already considered in Component 7: Declining Groundwater Levels and Component 8a: Streamflow and Habitat?

Due to the need for further clarification on the preceeding questions regarding component 8b, both Lassen and Modoc GSAs would like to request the points associated with this portion of the scoring criteria be reconsidered.

Lassen and Modoc County understand the vast complexity of evaluating each basins data and information, however, we feel a further assessment of the 2018 SGMA Basin Prioritization score is desired by both GSAs. For the above reasons, Lassen and Modoc County GSAs would like to request an assessment of the questions regarding the basins data, detailed in this letter, to be reviewed for a potential lowering of the overall basin score. We appreciate the consideration of our comments and look forward to hearing from you.

Sincerely,

  
Chris Gallagher, Chairman  
Lassen County Board of Supervisors

  
Patricia Cullins, Chair  
Modoc County Board of Supervisors

*Choose Civility*

## Gaylon Norwood

---

From: Espinoza, Ian@DWR <Ian.Espinoza@water.ca.gov>  
Sent: Friday, November 02, 2018 1:58 PM  
To: Gaylon Norwood  
Cc: Boyt, Jessica@DWR; Ehorn, Bill@DWR  
Subject: RE: comments on Big Valley prioritization

Hi Gaylon,

- DWR will consider all comments received, including comments submitted by Lassen County.
- I am not aware of a response from DWR regarding comments received on basin prioritization by Lassen County.

-Ian

---

From: Gaylon Norwood [mailto:GNorwood@co.lassen.ca.us]  
Sent: Friday, November 2, 2018 1:13 PM  
To: Espinoza, Ian@DWR <Ian.Espinoza@water.ca.gov>  
Cc: Boyt, Jessica@DWR <Jessica.Boyt@water.ca.gov>; Ehorn, Bill@DWR <Bill.Ehorn@water.ca.gov>  
Subject: RE: comments on Big Valley prioritization

Ian:

I want to confirm that I understand you correctly. I understand you to say that DWR did (is) consider(ing) all the comments, including the comments submitted by Lassen County. However, DWR is not obligated to respond to specific comments and did not prepare a specific written response to the comments submitted by Lassen County. Is this correct?

In simple language, I just need to know if there is a written response to our comments or not, I understand that you are not required to respond. If there is not a response, I will the Board know that. If there is a response, I would like to see it.

Thank you.

Sincerely,

Gaylon F. Norwood  
Assistant Director of Planning  
and Building Services  
Lassen County  
707 Nevada Street Suite 5  
Susanville, CA 96130  
(530) 251-8269  
Fax: (530) 251-8373

---

From: Espinoza, Ian@DWR [mailto:Ian.Espinoza@water.ca.gov]  
Sent: Friday, November 02, 2018 12:51 PM  
To: Gaylon Norwood <GNorwood@co.lassen.ca.us>  
Cc: Boyt, Jessica@DWR <Jessica.Boyt@water.ca.gov>; Ehorn, Bill@DWR <Bill.Ehorn@water.ca.gov>  
Subject: RE: comments on Big Valley prioritization

Hello Gaylon,



DWR will consider comments received but is not obligated to respond to them. Please see the below excerpt from DWR's Basin Prioritization FAQ for more info on this process:

'DWR will consider all comments received during the public comment period while finalizing the 2018 SGMA Basin Prioritization results. DWR will evaluate any data provided during the public comment period to determine whether it is consistent with processes and datasets used in the evaluation, and may use the data received to enhance the prioritization analysis. Comments concerning the processes or scope of the datasets used in the 2018 SGMA Basin Prioritization will also be evaluated and if the suggested changes are determined to be appropriate, then the updated process or datasets will be applied to all basins.'

Please let me know if you have any questions,

Best,  
Ian



Ian Espinoza  
Engineering Geologist  
Groundwater & Geologic Investigations Section  
Department of Water Resources  
2440 Main St.  
Red Bluff, CA 96080  
Phone: (530) 529-7330  
Email: [ian.espinoza@water.ca.gov](mailto:ian.espinoza@water.ca.gov)

---

From: Boyt, Jessica@DWR  
Sent: Friday, November 2, 2018 11:36 AM  
To: Gaylon Norwood <[gnorwood@co.lassen.ca.us](mailto:gnorwood@co.lassen.ca.us)>  
Cc: Espinoza, Ian@DWR <[Ian.Espinoza@water.ca.gov](mailto:Ian.Espinoza@water.ca.gov)>  
Subject: Re: comments on Big Valley prioritization

Ian,

Can you direct or help Gaylon on this.

Thanks

Get Outlook for Android

---

From: Gaylon Norwood <[GNorwood@co.lassen.ca.us](mailto:GNorwood@co.lassen.ca.us)>  
Sent: Friday, November 2, 2018 10:46:04 AM  
To: Boyt, Jessica@DWR  
Subject: comments on Big Valley prioritization

Jessica:

I'm hoping that you can help me or direct me to the appropriate person. I am being asked about comments the Lassen County Board of Supervisors submitted on the recent basin prioritization for Big Valley (basically it was already and it stayed a medium priority basin). I am being asked if there has been a response from DWR to the comments that Lassen

County submitted on the ranking. It does not appear that DWR has commented. If DWR is not going to comment, I just need to confirm this so I can let the Board know.

Thanks you and I really appreciate it.

Sincerely,

Gaylon F. Norwood

Assistant Director of Planning  
and Building Services

Lassen County  
707 Nevada Street Suite 5  
Susanville, CA 96130  
(530) 251-8269  
Fax: (530) 251-8373



## R000019-011519 - Public Records Request

### Message History (3)

✉ On 2/6/2019 1:24:31 PM, CALIFORNIADWR Support wrote:

RE: PUBLIC RECORDS REQUEST of January 15, 2019, Reference # R000019-011519.

Dear Mr./Ms. Burns:

This is in response to your January 15, 2019 request, pursuant to the California Public Records Act, Government Code Section 6250 et seq. to the Department of Water Resources (DWR) regarding:

"Requesting all documents prepared by DWR related to the prioritization of Big Valley GW Basin as a medium priority basin, as well as any related to subsequent reconsideration or affirmation of this decision."

Please sign into the [Public Records Request Portal](#) to access your account. Use the reference number you were provided to retrieve the records which DWR has determined are fully responsive to your request.

Sincerely,

Public Records Act Team  
Department of Water Resources

✉ On 1/23/2019 2:14:59 PM, CALIFORNIADWR Support wrote:

RE: PUBLIC RECORDS REQUEST of January 15, 2019., Reference # R000019-011519.

Dear Mr./Ms. Burns,

This is in response to your January 15, 2019 request pursuant to the California Public Records Act, Government Code Section 6250 et seq. to the Department of Water Resources (DWR) regarding:

**"Requesting all documents prepared by DWR related to the prioritization of Big Valley GW Basin as a medium priority basin, as well as any related to subsequent reconsideration or affirmation of this decision."**

It has been determined that DWR maintains records responsive to your request, however, DWR anticipates these records may require a significant amount of time to locate, assemble and review. DWR is presently collecting and reviewing these records and estimates that these materials can be made available by February 22, 2019.

Please note that every effort will be made to provide you with responsive records as soon as feasible.

Sincerely,

Public Records Act Team  
Department of Water Resources

Comment ID	Comment summary	Final Project Comments
60a	See the attached letter from the Lassen County Board of Supervisors, who serve as the GSA for the Lassen County portion of the basin, and the Modoc County Board of Supervisors, who serve as the GSA for the Modoc County portion of the basin.	No Action, Not an actionable sub-comment
60b	Groundwater levels in Big Valley have remained stable in some areas and declined in others over the last 10 years. Declines have been as much as 30 feet, but have been rising since 2016. Prioritization points for declining groundwater level are appropriate in this basin, however the identical score was given to all basins in the state with documented water level declines. This includes critically overdrafted basins where water levels have declined hundreds of feet, chronically over the course of many decades. Evaluating Big Valley's water level declines on par with these basins does not adequately represent Big Valley's priority in the state and therefore we would like to request DWR reconsider the points associated with this portion of the scoring criteria.	Action - Used the same process used in the 2014 CASGEM BP; all declines are treated the same. No changes for basin.
60c	DWR did not make adequate consideration of the severity of this issue, with Big Valley receiving the same number of points as areas of the state that have significant issues with salinity, nitrate, and toxic metals that have a much greater impact on beneficial uses and human health and have the potential to be better managed under SGMA.	No Action - Process already accounts for differences between basins.  All MCL levels are calibrated by the Waterboard to be equal. The BP process used different scores or points to represent magnitude and unique public wells (distribution) and are totaled. Component 7.d points assigned to the basin are based on total  For more detailed information, please see reference document "Process and Results Document covering the SGMA 2018 Basin Prioritization" covering component 7.d (WQ)  See comment 99b for more details on WQ
60d	1) What headwaters does this refer to? Headwaters of the Pit River? Headwaters of the CVP? Headwaters of Lake Shasta? 2) What are DWR's concerns relative to Big Valley's position within the watershed? 3) What concerns does DWR have specific to Big Valley, given that there are numerous other groundwater basins within the Pit River, Lake Shasta, CVP and State Water Project watersheds that were not awarded these points? 4) Why are water levels in the vicinity of Ash Creek and other wetlands considered "other information deemed relevant"? Wasn't this information already considered in Component 7: Declining Groundwater Levels and Component 8a: Streamflow and Habitat?	Action - Removed the comment and points.  See also 99c
	Due to the need for further clarification on the preceding questions regarding component 8b, both Lassen and Modoc GSAs would like to request the points associated with this portion of the scoring criteria be reconsidered.	
99a	Groundwater levels in Big Valley have remained stable in some areas and declined in others over the last 10 years. Declines have been as much as 30 feet, but have been rising since 2016. Prioritization points for declining groundwater level are appropriate in this basin, however the identical score was given to all basins in the state with documented water level declines. This includes critically overdrafted basins where water levels have declined hundreds of feet, chronically over the course of many decades. Evaluating Big Valley's water level declines on par with these basins does not adequately represent Big Valley's priority in the state and therefore we would like to request DWR reconsider the points associated with this portion of the scoring criteria.	Action - Used the same process used in the 2014 CASGEM BP; all declines are treated the same. No changes for basin.
99b	This scoring appears to be based on 14 measurements that exceeded the Secondary MCL (maximum contaminant level) for iron and manganese at the two wells used to supply water to the town of Bieber. Although secondary MCLs are enforceable standards in California, they are not due to public health concerns but, due to nuisance and aesthetics such as taste, color, and odor. Iron and manganese are not typically concerns for agricultural use, which is the primary beneficial use in Big Valley.	Process 7.d was modified in Phase 1 to: 1) reduce the total WQ points a basin can earn from 5 down to 3 2) Must have GREATER THAN 3 points after adding 7.a + b + c + d to be assigned one component 7 priority point. 3) For those basin between 2,000 and 9,500 AF, WQ alone will not be enough to trigger document impacts and thus causing the basin to potentially be a medium or high priority. Other basins has the potential to reduce their component 7 priority points by one.
99c	While DWR did apply their methodologies consistently for Components I through 7, they were not consistent with Component 8 and provided little justification in applying five (5) points to Big Valley Basin	Action - Removed the comment and points.

[Response to Lassen County's 1/15/19 Public Records Request - Received from the California Department of Water Resources on 2/6/19 through the DWR "Public Records Request Portal"]



Comment ID	Comment summary	Final Project Comments
60a	See the attached letter from the Lassen County Board of Supervisors, who serve as the GSA for the Lassen County portion of the basin, and the Modoc County Board of Supervisors, who serve as the GSA for the Modoc County portion of the basin.	No Action, Not an actionable sub-comment
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60c	DWR did not make adequate consideration of the severity of this issue, with Big Valley receiving the same number of points as areas of the state that have significant issues with salinity, nitrate, and toxic metals that have a much greater impact on beneficial uses and human health and have the potential to be better managed under SGMA.	No Action - Process already accounts for differences between basins.  All MCL levels are calibrated by the Waterboard to be equal. The BP process used different scores or points to represent magnitude and unique public wells (distribution) and are totaled. Component 7.d points assigned to the basin are based on total  For more detailed information, please see reference document "Process and Results Document ccovering the SGMA 2018 Basin Prioritization" covering component 7.d (WQ)  See commnet 99b for more details on WQ
60d	1)What headwaters does this refer to? Headwaters of the Pit River? Headwaters of the CVP? Headwaters of Lake Shasta? 2) What are DWR's concerns relative to Big Valley's position within the watershed? 3) What concerns does DWR have specific to Big Valley, given that there are numerous other groundwater basins within the Pit River, Lake Shasta, CVP and State Water Project watersheds that were not awarded these points? 4) Why are water levels in the vicinity of Ash Creek and other wetlands considered "other information deemed relevant"? Wasn't this information already considered in Component 7: Declining Groundwater Levels and Component 8a: Streamflow and Habitat?  Due to the need for further clarification on the preceeding questions regarding component 8b, both Lassen and Modac GSAs would like to request the points associated with this portion of the scoring criteria be reconsidered.	Action - Removed the comment and points.  See also 99c
99a	Groundwater levels in Big Valley have remained stable in some areas and declined in others over the last 10 years. Declines have been as much as 30 feet, but have been rising since 2016. Prioritization points for declining groundwater level are appropriate in this basin, however the identical score was given to all basins in the state with documented water level declines. This includes critically overdrafted basins where water levels have declined hundreds of feet, chronically over the comse of many decades. Evaluating Big Valley's water level declines on par with these basins does not adequately represent Big Valley's priority in the state and thet-eore we would like to request DWR reconsider the points associated with this portion of the scoring criteria.	Action - Used the same process used in the 2014 CASGEM BP; all declines are treated the same. No changes for basin.
99b	This scoring appears to be based on 14 measurements that exceeded the Secondary MCL (maximum contaminant level) for iron and manganese at the two wells used to supply water to the town of Bieber. Although secondary MCLs are enforceable standards in California, they are not due to public health concerns but, due to nuisance and aesthetics such as taste, color, and odor. Iron and manganese are not typically concerns for agricultural use, which is the primary beneficial use in Big Valley.	Process 7.d was modified in Phase 1 to: 1) reduce the total WQ points a basin can earn from 5 down to 3 2) Must have GREATER THAN 3 points after adding 7.a + b + c + d to be assigned one component 7 priority point. 3) For those basin between 2,000 and 9,500 AF, WQ alone will not be enough to trigger document impacts and thus causing the basin to potentially be a medium or high priority. Other basins has the potential to reduce their component 7 priority points by one.
99c	While DWR did apply their methodologies consistently for Components I through 7, they were not consistent with Component 8 and provided little justification in applying five (5) points to Big Valley Basin	Action - Removed the comment and points.

[Response to Lassen County's 1/15/19 Public Records Request - Received from the California Department of Water Resources on 2/6/19 through the DWR "Public Records Request Portal"]